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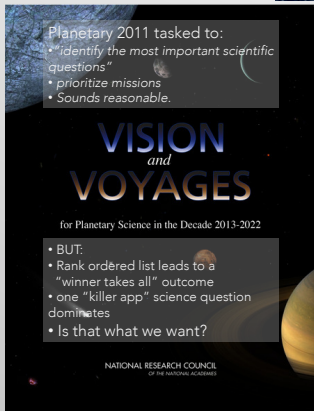
A Framework for Organizing the Planetary Science Decadal

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See: arXiv:1608.01004 and arXiv:1609.09428 & watch for new paper soon

Planetary 2011 tasked to:
• identify the most important scientific questions
• prioritize missions
• Sounds reasonable.



• BUT:
• Rank ordered list leads to a "winner takes all" outcome
• one "killer app" science question dominates
• Is that what we want?

NATIONAL RESEARCH COUNCIL OF THE NATIONAL ACADEMIES

Problem: "Space is Big", Cadence of planetary missions is too slow

Planetary2011 Decadal
3 Top Priorities for large missions:

1. Mars
2. Uranus
3. Europa

Only funding for 1
→ 30 year program
Mars2020 won

Europa Clipper: 2020s
Europa Lander: late 2020s?
Uranus: when?

If Uranus and Venus come last, who then will be left to do the science?
Institutional knowledge will be lost.

New Frontiers
6 Top Priorities:

1. Comet surface sample return
2. Lunar south pole-Aitken basin sample return
3. Ocean worlds (Titan/Enceladus)
4. Saturn probe
5. Trojan tour & rendezvous
6. Venus in situ explorer

Only funding for 1 per 5 years
→ 30 year program
AO now out

1. Program Science Requirements: Use Mission rules for whole Program

Design a more complex decision making structure:
Guide the process to be more explicit about goals, balance, choices.

Require the Decadal to produce:

1. Program science requirements
• E.g. "Visit each type of world each decade"
• Flow down to program characteristics
1. No Single Point of Failure program
• Avoid "all our eggs in one basket" syndrome
1. No Single Viewpoint failure program
• Vigorous science needs debate
• Your tools limit the questions you can ask
• Multiple opportunities encourage risk taking
Each one must be cheaper



Steve Squyres: "the most important elements for a successful decadal survey [are] the statement of task (SOT) and decision rules."
(2013, quoted in NRC Lessons Learned in Decadal Planning in Space Science, p.15.)

2. Tensioning: Opportunity Cost and Balance

"Tension" equal cost options:

I.e. Compare alternate programs at same cost
Is a \$2 B mission always more productive than 4 \$½ B missions?
Defines opportunity cost of program not chosen.

Commonly used approach in Europe. Forces tough choices. Limits insider pressuring if rationale made public.



Improve the Decadal Statement of Task (SOT)

Design a more complex decision making structure:

- Require the Decadal to produce:

 1. Program science requirements
– E.g. "Visit each type of world each decade"
– Flow down to program characteristics
 - No Single Point of Failure program
– Avoid "all our eggs in one basket" syndrome
– → multiple missions per decade
 - No Single Viewpoint failure program
– Vigorous science needs debate
– Multiple data streams

All point to selecting more, cheaper missions

Decadal should also:

2. Tension equal cost options
– Compare alternate programs at same cost
– Is a \$2 B mission more productive than 2 \$1 B missions?
– Defines opportunity cost of program not chosen
3. Take into account changes in commercial space
– Costs: 1/3 – 1/5 traditional launch cost/kg to LEO
– → much cheaper spacecraft
– Capabilities: affordable LEO servicing, upper stage refueling, Interplanetary cubesats
More for Less

Summary

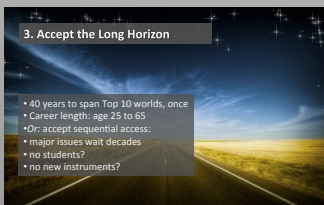
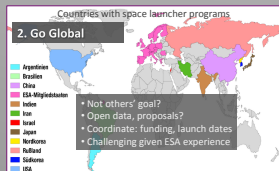
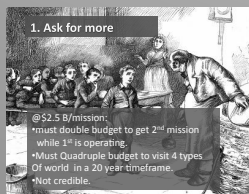
3. Commercial Space: Cheaper, more capable missions

Take into account changes in commercial space
Costs: 1/3 – 1/5 traditional launch \$/kg to LEO
Enables Cheaper Spacecraft:
Trade complexity for mass
Factor 3 savings? (Morgan+1990)
Capabilities: moderate cost LEO servicing, on-orbit upper stage refueling, Interplanetary cubesats



SpaceX Falcon 9 1st soft landing, 21 Dec 2015 (source: SpaceX)

3 ways out that don't work



Visions & Voyages (Planetary2011) Statement of Task

Required for NASA program:

Balance small (<\$450M), medium (\$450M-\$900M), large (>\$900M)*
List prioritized missions for each cost bin.
Give assumptions used to create priorities.
Give decision rules if circumstances change.
Must be executable within anticipated resources.

Large* assumes: capability grows faster than cost
"assumptions" less explicit than tensioning

* Lifecycle cost.